Supplemental Digital Appendix 1 Selection of Calls for Graduate Medical Education Outcomes Assessment or Accountability

Selection of Calls for	Graduate Medical	Educatio	n Outcomes Assessment or Accountability
Author(s)	Organization	Year	Message
Authorizing legislation	US Congress	1965	Educational activities enhance the quality of care in an institution, and it is intended, until the community undertakes to bear such education costs in some other way, that a part of the net cost of such activities (including stipends of trainees as well as compensation of teachers and other costs) should be considered as an element in the cost of patient care, to be borne to an appropriate extent by the hospital insurance program. ¹
Coggeshall ²	AAMC	1965	"Those responsible for medical educationwill, in decades ahead, need to devote careful attention to appraising the needs of society for health care and health personnel and to developing and implementing plans to meet those needs. Failure to do so will damage the standing of the profession and educational institutions and will invite - even make necessary - less desirable approaches to meeting the health care needs of a growing America."
Millis Commission ³	AMA	1966	"As yet no serious effort has been made to determine, even in general terms, the distribution of physicians within the differing fields of medical practice which would be optimal for the provision of superior medical service", "it must be emphasized that graduate medical education is unique among the fields of graduate and professional education in being a responsibility of institutions which have service rather than education as their primary function."
Rosemary Stevens ⁴	Tulane University	1978	"Who should control specialization? That is, who should make decisions about the number, distribution, and type of education across the board of the specialty fields? This question hovers uneasily over current debates. Traditionally, this has been a matter of professional self-

			regulation." "[H]ow far should the distribution of residencies match perceived manpower needs?"
Work Group on the Education of the Health Professions and the Nation's Health ⁵	National Center for Health Services Research	1976	Called for the research community to undertake studies designed to explore the relationships between specific medical education interventions and the clinical outcomes produced by practicing physicians.
Institute of Medicine ⁶	IOM Consensus Report. Primary Care Physicians: Financing Their Graduate Med Education in Ambulatory Settings	1989	The committee recommends an adjustment to the Medicare payment for the direct costs of GME that would create an incentive to establish residencies in primary care and to place those residents in primary care ambulatory settings.
Cohen ⁷	AAMC	1999	Complaints about how graduates of training programs do their jobs could test public support and faith in our training programs.
Rosenthal ⁸	SUNY Buffalo	2000	76% of Rural Training Track graduates are practicing in rural America and graduates describe themselves as prepared for rural practice.
Oliver, Grover, Lee ⁹	California HealthCare Foundation	2001	"Future policy decisions should reston clearer agreement about which personal services and public goods provided by teaching hospitals deserve governmental support."
Task Force on Academic Health Centers ¹⁰	The Commonwealth Fund	2001	Training Tomorrow's Doctors: The Medical Education Mission of Academic Health Centers "the available data are insufficient to judge the performance of academic health centers in discharging their educational responsibilities beyond establishing a minimum level of competency." Recommended \$25 million in federal support to produce valid and reliable measures of the costs and quality of medical education.
Whitcomb ¹¹	AAMC	2002	"More than ever, the public expects the academic community to ensure that doctors who are completing residency training and entering practice are well

			prepared to provide high-quality medical careIt is time for the research community to embrace a research agenda that will meet this need. It is staggering to imagine what the present state of medical education would be like if the research agenda proposed by the Work Group on the Education of the Health Professions and the Nation's Health had been adopted by the research community 25 years ago. Even more important, imagine how the quality of health care might be improved in the future if the medical education community focuses its efforts on this agenda beginning today."
Chen, Bauchner, Burstin ¹²	AHRQ, Boston University	2004	"There exists an opportunity to create a research agenda in medical education outcomes research that is multidisciplinary, broad based, and focused on patient centered outcomes."
Medicare Payment Advisory Committee ¹³	June 2010 MEDPAC Report to Congress: Chapter 4: GME Financing	2010	Increase accountability for Medicare's GME payments via: Performance-based incentive program and Publishing Medicare's payments and teaching costs
Council on Graduate Medical Education ¹⁴	20 th Report to Congress	2010	"Medical Schools and academic health centers should develop an accountable mission statement and measures of social responsibility to improve the health of all Americans."
Weida, Phillips, Bazemore ¹⁵	Robert Graham Center Boston University	2010	Just as Ebell demonstrated decreased student interest in low-compensation primary care specialties, teaching hospitals have also favored higher revenue generating specialty training over primary care positions.
Grover ¹⁶	AAMC	2013	The AAMC identified twelve proposals between 2010 and 2013 to make wholesale cuts to GME funding.
Chen, Petterson, Phillips, Mullan, Bazemore ¹⁷	Robert Graham Center, George Washington University	2013	Teaching hospitals can declare and demonstrate a return for this public investment, and it is possible to measure specific outcomes of this investment.

Reddy, Lazreg, Phillips, Bazemore, Lucan ¹⁸	Robert Graham Center, ABFM, Albert Einstein College of Medicine, Mt Sinai School of Medicine, American Medical Student Association	2013	Qualitative study of GME stakeholders produced three themes about social accountability: (1) creating a diverse physician workforce to address regional needs and primary care and specialty shortages; (2) ensuring quality in training and care to best serve patients; and (3) providing service to surrounding communities and the general public. Suggestions for measuring social accountability included reviewing graduates' specialties and practice locations, evaluating curricular content, and reviewing program services to surrounding communities.
Chen, Xierali, Piwnica-Worms, Phillips ¹⁹	Robert Graham Center, George Washington University	2013	The Medicare Prescription Drug, Improvement, and Modernization Act of 2003 redistributed nearly 3,000 residency positions among the nation's hospitals, largely to train more residents in primary care and in rural areas. Less than 3% went to rural and the relative allocation to nonprimary care training was twice as large as to primary care
Phillips, Petterson, Bazemore ²⁰	Robert Graham Center, ABFM	2013	31-52% of trainees exposed to safety net settings during training return to practice in one of those settings compared to 2% of all residency graduates who practice in one of these settings.
Institute of Medicine ²¹	Graduate medical education that meets the nation's health needs	2014	The system's only mechanism for ensuring accountability is the requirement that residency programs be accredited. The system does not yield useful data on program outcomes and performance. There is no mechanism for tying payments to the workforce needs of the health care delivery system. The committee strongly urges Congress to amend Medicare law and regulation to begin the transition to a performance-based system of Medicare GME funding. Create a GME Policy Council in the Office of the Secretary of the U.S. Department of Health and Human Services Development to (2 of 5

			recommendations) provide oversight of a strategic plan for Medicare GME financing; and, provide research and policy development regarding the sufficiency, geographic distribution, and specialty configuration of the physician workforce. Establish a GME Center within the Centers for Medicare & Medicaid Services with the following capacity (1 of 3 recommendations): Data collection and detailed reporting to ensure transparency in the distribution and use of Medicare GME funds.
Peterson, Careck, Holmboe, et al ²²	ABFM, ACGME, University of Florida, University of Cincinnati	2014	ABMS boards have a wealth of data on physicians collected as a by-product of MOC and business operations. Further, many ABMS boards collect practice demographics and scope-of-practice information through MOC enrollment surveys or recertification examination questionnaires. These data are potentially valuable in helping residencies know what their graduates are doing in practice. ABMS member boards and the ACGME should broaden their long-standing relationship to further develop shared roles and data-sharing mechanisms to better inform residencies and the public about GME training outcomes.
Chen, Petterson, Phillips, Bazemore, Mullan ²³	George Washington University, ABFM	2014	Among primary care physicians who completed residency training between 1992 and 2010, the spending patterns in the HRR in which their residency program was located were associated with expenditures for subsequent care they provided as practicing physicians for Medicare beneficiaries. This raises the possibility that interventions during residency training may be able to contribute to the control of future health care spending.
Phillips, Bitton ²⁴	ABFM, Harvard	2014	Most training institutions do not have a uniquely stated GME mission. Without a clear GME mission statement, GME

			training and output commonly devolve to reflect the hospital's dominant business strategy. As AHCs reform their business models and social contracts, it makes sense to also enunciate a new GME mission that clarifies whom GME serves.
Weinstein ²⁵	Partners HealthCare System	2015	Key requirements for achieving meaningful GME accountability are proposed, including (1) a more effective partnership with the public; (2) explicit goals and assigned responsibilities, reflecting reasonable expectations of what GME can accomplish; (3) reliable metrics for GME outcomes; and (4) a governance system that provides coordination and has the authority to effect changes.
Office of Management and Budget ²⁶	HHS Budget proposal 2016	2016	Would give the Secretary authority to set standards for teaching hospitals receiving GME Payments particularly for primary care.
Weidner, Chen, Peterson ²⁷	University of Washington ABFM	2017	The National Family Medicine Graduate Survey is a collaboration of the American Board of Family Medicine and Association of Family Medicine Program Directors that enables quality feedback from family physicians three years out of training on training outcomes for residencies to monitor and improve their programs. The survey collects data that would meet the ACGME's requirement for surveying graduates and improve residency training, the specialty, and ultimately the health of the public.
Weinstein ²⁸	Partners HealthCare System	2017	Assessment of the impact of individual residency graduates, the performance of graduate medical education programs, and the collective contribution of our GME "system" would help inform policy decisions and facilitate efforts to cultivate evidence-based GME.
Phillips, Petterson, Bazemore, Wingrove, and Puffer ²⁹	ABFM, Robert Graham Center	2018	The "imprint" of training spending patterns on physicians is strong and enduring, without discernible quality effects, and, along with identified institutional features, supports measures

			and policy options for improved graduate
			medical education outcomes.
National	Graduate Medical	2018	Measuring and reporting GME outcomes
Academies of	Education	2010	is important for professional
Sciences,	Outcomes and		accountability and to justify public
· ·			
Engineering, and	Metrics:		funding
Medicine ³⁰	Proceedings of a		Many data are already available, and there
	Workshop		are many opportunities to use those data
			in novel ways. For example, presentations
			at the workshop noted that data are
			currently collected by ACGME, NBME,
			HRSA, the VA, AMA, AAMC, ABMS,
			CMS, and state databases
			The medical and GME communities are
			not fulfilling all of their responsibilities
			and it is time to consider values other than
			self-regulation. The GME community
			may not be able to do this alone and it
			may need to accept the idea that it needs
			to partner with government and regulatory
			bodies.
Triola, Hawkins,	NYU School of	2018	Using practice data to evaluate medical
Skochelak ³¹	Medicine,	2010	education programs can transform how
Skochelak	ABMS, AMA		the future physician workforce is trained
	ADIVIS, AIVIA		and better align continuously learning
			medical education and health care
Lavin Mayana	Robert Graham	2019	systems. Family medicine residents who graduate
Levin, Meyers,		2019	, · · · · · · · · · · · · · · · · · · ·
Peterson, et al ³²	Center, ABFM		from Federally Qualified Health Center—
			aligned Teaching Health Center (THC)
			training residencies are nearly twice as
			likely to pursue employment in safety-net
			settings compared with non-THC
			graduates. This trend has been consistent
			over the past few years, suggesting that
			the program is fulfilling its mission to
			strengthen primary care in underserved
			settings.
Coutinho, Klink,	Robert Graham	2019	There is little relationship between
Wingrove, et al ³³	Center		Primary Care GME trainee growth and
			state need indicators. States should
			capitalize on opportunities to create
			explicit linkages between UME, GME,
			and population need; strategically allocate
			Medicaid GME funds; and monitor the

			impact of workforce policies and training institution outputs.
Rosenberg, Gauer,	University of	2019	to develop a Medical Education Outcomes
Smith, et al ³⁴	Minnesota		Center (MEOC) to integrate education
			data and to build a framework to
			standardize the intake and processing of
			requests for using these data

References for Supplemental Digital Appendix 1

- 1. Senate Finance Committee. Senate Reports No. 404 (to Accompany H.R. 6675) Parts 1 and 2. U.S. Congress; 1965:36.
- 2. Coggeshall, Lowell T. Planning for Medical Progress through Education; a Report Submitted to the Executive Council of the Association of American Medical Colleges. Association of American Medical Colleges; 1965.
- 3. Millis J, Boyer F, Cole W, et al. *The Graduate Education of the Physicians: The Report of the Citizens Commission on Graduate Medical Education*. American Medical Association; 1966.
- 4. Stevens, Rosemary A. Graduate Medical Education--Continuing History. *Journal of Medical Education*. 1978;53(1):1-18.
- 5. Magraw, Richard M., Fox, Daniel M., Weston, Jerry L. Health Professions Education and Public Policy: A Research Agenda. *Journal of Medical Education*. 1978;53(7):539-576.
- 6. Institute of Medicine. *Primary Care Physicians: Financing Their Graduate Medical Education in Ambulatory Settings*. The National Academies Press; 1989.
- 7. Cohen JJ. Honoring the "E" in GME. *Academic Medicine*. 1999;74(2). https://journals.lww.com/academicmedicine/Fulltext/1999/02000/Honoring_the__E__in_G ME.9.aspx
- 8. Rosenthal TC. Outcomes of rural training tracks: a review. *The Journal of Rural Health*. 2000:16(3):213-216.
- 9. Oliver, Thomas R., Grover, Atul, Lee, Philip R. *Variations in Medicare Payments for Graduate Medical Education in California and Other States*. California HealthCare Foundation; 2001. Accessed July 6, 2020. https://www.chcf.org/publication/variations-in-medicare-payments-for-graduate-medical-education-in-california-and-other-states/
- 10. The Commonwealth Fund Task Force on Academic Health Centers. *Training Tomorrow's Doctors: The Medical Education Mission of Academic Health Centers*. The Commonwealth Fund; 2001. Accessed July 6, 2020. https://www.commonwealthfund.org/sites/default/files/documents/__media_files_publications_fund_report_2002_apr_training_tomorrows_doctors__the_medical_education_mission of academic health centers ahc trainingdoctors 516 pdf.pdf
- 11. Whitcomb ME. Research in Medical Education: What Do We Know about the Link between What Doctors Are Taught and What They Do? *Academic Medicine*. 2002;77(11):1067-1068.
- 12. Chen FM, Bauchner H, Burstin H. A Call for Outcomes Research in Medical Education. *Academic Medicine*. 2004;79(10). https://journals.lww.com/academicmedicine/Fulltext/2004/10000/A_Call_for_Outcomes_R esearch_in_Medical_Education.10.aspx
- 13. MedPAC. *June 2010 MEDPAC Report to Congress: Chapter 4: GME Financing*. Medicare Payment Advisory Commission; 2010. Accessed July 7, 2020. http://www.medpac.gov/docs/default-source/reports/Jun10 EntireReport.pdf?sfvrsn=0
- 14. Council on Graduate Medical Education (U.S.), United States., Health Resources and Services Administration. Advancing primary care. Published 2010. Accessed February 5, 2021. http://purl.fdlp.gov/GPO/gpo11461
- 15. Weida NA, Phillips RL, Bazemore AW. Does graduate medical education also follow green? *Archives of internal medicine*. 2010;170(4):389-390.

- 16. Grover, Atul. GME and the future of the pathologist workforce. Presented at: 2013 CAP Policy Meeting; May 6, 2013; 2013 CAP Policy Meeting Washington, DC. Accessed July 5, 2020. http://www.cap.org/apps/docs/advocacy/policy_meeting/gme.pdf
- 17. Chen C, Petterson S, Phillips RL, Mullan F, Bazemore A, O'Donnell SD. Toward graduate medical education (GME) accountability: measuring the outcomes of GME institutions. *Acad Med.* 2013;88(9):1267-1280. doi:10.1097/ACM.0b013e31829a3ce9
- 18. Reddy AT, Lazreg SA, Phillips RL, Bazemore AW, Lucan SC. Toward Defining and Measuring Social Accountability in Graduate Medical Education: A Stakeholder Study. *Journal of Graduate Medical Education*. 2013;5(3):439-445. doi:10.4300/JGME-D-12-00274.1
- 19. Chen C, Xierali I, Piwnica-Worms K, Phillips R. The Redistribution Of Graduate Medical Education Positions In 2005 Failed To Boost Primary Care Or Rural Training. *Health Affairs*. 2013;32(1):102-110. doi:10.1377/hlthaff.2012.0032
- 20. Phillips RL, Petterson S, Bazemore A. Do residents who train in safety net settings return for practice? *Acad Med.* 2013;88(12):1934-1940. doi:10.1097/acm.0000000000000005
- 21. IOM (Institute of Medicine); *Graduate Medical Education That Meets the Nation's Health Needs*. The National Academies Press; 2014.
- 22. Peterson LE, Carek P, Holmboe ES, Puffer JC, Warm EJ, Phillips RL. Medical Specialty Boards Can Help Measure Graduate Medical Education Outcomes. *Academic Medicine*. 2014;89(6). https://journals.lww.com/academicmedicine/Fulltext/2014/06000/Medical Specialty Board
 - https://journals.lww.com/academicmedicine/Fulltext/2014/06000/Medical_Specialty_Boards_Can_Help_Measure_Graduate.11.aspx
- 23. Chen C, Petterson S, Phillips R, Bazemore A, Mullan F. Spending patterns in region of residency training and subsequent expenditures for care provided by practicing physicians for Medicare beneficiaries. *Jama*. 2014;312(22):2385-2393.
- 24. Phillips Jr RL, Bitton A. Tectonic shifts are needed in graduate medical education to ensure today's trainees are prepared to practice as tomorrow's physicians. *Academic Medicine*. 2014;89(11):1444-1445.
- 25. Weinstein DF. The elusive goal of accountability in graduate medical education. *Academic Medicine*. 2015;90(9):1188-1190.
- 26. Office of Management and Budget. *HHS FY2016 Budget in Brief*. U.S. Department of Health and Human Services; 2016. Accessed July 7, 2020. https://www.hhs.gov/about/budget/budget-in-brief/cms/medicare/index.html
- 27. Weidner AK, Chen FM, Peterson LE. Developing the National Family Medicine Graduate Survey. *Journal of graduate medical education*. 2017;9(5):570-573.
- 28. Weinstein DF. Optimizing GME by measuring its outcomes. *N Engl J Med*. 2017:377(21):2007-2009.
- 29. Phillips RL, Petterson SM, Bazemore AW, Wingrove P, Puffer JC. The effects of training institution practice costs, quality, and other characteristics on future practice. *The Annals of Family Medicine*. 2017;15(2):140-148.
- 30. National Academies of Sciences, Engineering, and Medicine. *Graduate Medical Education Outcomes and Metrics: Proceedings of a Workshop*. The National Academies Press; 2018. doi:10.17226/25003
- 31. Triola MM, Hawkins RE, Skochelak SE. The Time Is Now: Using Graduates' Practice Data to Drive Medical Education Reform. *Academic Medicine*. 2018;93(6).

- https://journals.lww.com/academicmedicine/Fulltext/2018/06000/The_Time_Is_Now__Using Graduates Practice Data to.21.aspx
- 32. Levin Z, Meyers P, Peterson L, Habib A, Bazemore A. Practice Intentions of Family Physicians Trained in Teaching Health Centers: The Value of Community-Based Training. *J Am Board Fam Med.* 2019;32(2):134. doi:10.3122/jabfm.2019.02.180292
- 33. Coutinho AJ, Klink K, Wingrove P, Petterson S, Phillips RL, Bazemore A. Changes in Primary Care Graduate Medical Education Are Not Correlated With Indicators of Need: Are States Missing an Opportunity to Strengthen Their Primary Care Workforce? *Academic Medicine*. 2017;92(9):1280-1286.
- 34. Rosenberg ME, Gauer JL, Smith B, Calhoun A, Olson APJ, Melcher E. Building a Medical Education Outcomes Center: Development Study. *JMIR Med Educ*. 2019;5(2):e14651. doi:10.2196/14651